ANNEX A: ANNUAL REGULATORY PLAN

ANTI-MONEY LAUNDERING COUNCIL 2024 ANNUAL REGULATORY PLAN

ANNUAL REGULATORY PLAN SUMMARY

AGENCY NAME: ANTI-MONEY LAUNDERING COUNCIL

SECTORS REGULATED:

SECTOR	LEGAL BASIS	ROLE/RESPONSIBILITY OF THE REGULATING AGENCY TO THE REGULATED SECTOR
Financial and Insurance Activities Real Estate Activities Professional, Scientific and Technical Activities Arts, Entertainment and Recreation Wholesale and Retail Trade; Repair of Motor Vehicles and Motorcycles Other Relevant Government Agencies	Republic Act No. 9160 or the Anti-Money Laundering Act of 2001, as amended (AMLA); Republic Act No. 9208 or the Expanded Anti- Trafficking in Persons Act of 2022 (TIP); and Republic Act No. 11930 or the Anti- Online Sexual Abuse or Exploitation of Children (OSAEC) and Anti-Child Sexual Abuse or Exploitation Materials (CSAEM) Act (Anti-OSAEC CSAEM).	To protect and preserve the integrity of the Philippine financial system, including the confidentiality of bank accounts; To ensure that the Philippines shall not be used as a money laundering site for the proceeds of any unlawful activity; To protect life, liberty and property from acts of terrorism and to condemn terrorism and those who support and finance it; To reinforce the fight against terrorism by preventing and suppressing the commission of said offenses through freezing and forfeiture of property or funds while protecting human rights.

SUMMARY OF REGULATORY ACTIONS PLANNED FOR 2024:

- Regulation # AMLC-2024-001-1: 2024 Implementing Rules and Regulations of Republic Act No. 9160, otherwise known as The Anti-Money Laundering Act of 2001, as amended (AMLA)
- Regulation # AMLC-2024-001-2: 2024 Implementing Rules and Regulations of Republic Act No. 10168, otherwise known as the Terrorism Financing Prevention and Suppression Act of 2012 (TFPSA)

FOR FURTHER INFORMATION CONTACT:

Name of Contact Person: Anthony Lawrence M. Morales Designation: Acting Head of the Counseling, Adjudication, and Mutual Legal Assistance Unit Email: amorales@amlc.gov.ph Office Landline/ Office Mobile Phone Number: 8708 7069

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MATTHEW M. DAVID Executive Director Anti-Money Laundering Council

Regulatory Notification Form

Regulation # AMLC-2024-001-1

A. PROPONENT A		DETAILS		
1. PROPONENT AGENCY ANTI-MONEY LAUNDERING COUNCIL (AMLC)				
		2a. Name	Matthew M. David	
		2b. Designation	Executive Director	or
2. Accountable Of	TICE	2c. Phone Number	5306 3083	
		2d. Email	mdavid@amlc.gov.ph	
		3a. Name	Anthony Lawrence M. Morales	
		3b. Designation	Acting Head of th	e Counselling, Adjudication,
3. Contact Officer			and Mutual Legal	
		3c. Phone Number	8708 7069	
		3d. Email	amorales@amlc.gov.ph	
4. Date		07 March 2024		<u> </u>
B. REGULATION I	DETAILS			
1. Full Title				itions (IRR) of Republic Act
				nti-Money Laundering Act of
		2001, as amended (
2. Short Title		2024 Implementing		
3. Regulatory Life	Cycle	□ Development of Regulation ⊠ Implementation		
Stage		Monitoring, Evaluation		
4. Regulatory Instrument		Memorandum Circular Joint Memorandum Circular Denositive Investment Order		
□ Department Order ⊠ Specify: Implementing Ru 5. Classification of Action □ New Regulation ⊠ Amendment □ Re				
5. Classification of Action		 New Regulation Ex-Post RIS/PIR/SCF 		
6. Regulation Ame	anded/	1. 2018 IRR of the A		
Repealed (if app				nd C No. 1, Series of 2020
	mousie			nd C No. 1, Series of 2021
C. STAKEHOLDE	RS AND/C	OR SECTORS AFFE	CTED	
	⊠Business-		⊠Non-Business	
1.1. For Business	-Related I	Regulations	1.2. For Non-Bu	siness Regulations
		and Insurance	a. Stage of Life	N/A
	Activities			
		enewing a Business	b. Life Event	N/A
Business		g a Business		
c. Case Use	Closing a E Starting a			
	•	Operational		
	Regulation			
D. CONSULTATIO				
		CTED TO STAKEHO	LDER CONSULT	ATION AND/OR

¹ Philippine Standard Industrial Classification

E. SUMMARY OF REGULATION

1. PROBLEM ADDRESSED BY REGULATION / SUMMARY OF CHANGES

(Describe the nature and extent of the problem that is being addressed. Provide data on scope or coverage of the problem. List summary of changes based on "Regulation Amended/ Repealed" above.)

The Philippines was included in the FATF's list of "Jurisdictions under Increased Monitoring," commonly known as the grey list, due to the deficiencies that were noted in the Mutual Evaluation Reports (MER) pertaining to various aspects of the Philippines AML/CFT framework.

The changes to be implemented include, but are not limited to, the following: the effective riskbased supervision of Non-Financial Businesses and professionals (NFBPs); mitigating risk associated with casino junkets; enhancing and streamlining access to beneficial ownership information; demonstrating an increase in the money laundering and terrorism financing investigations and prosecutions; and ensuring cross-border measures in all entry points across the country, including seaports and airports.

2. OBJECTIVE OF REGULATORY ACTION

(Identify clear and specific policy objective. State what is to be achieved. Ensure objective satisfies the SMART (specific, measurable, achievable, realistic, time-bound) criteria.)

Specific:

- What do we need to do? What needs to happen? Compliance with the latest FATF standards; address the operational concerns of the AMLC; further clarify the provisions to assist the covered persons and government agencies in effectively implementing the AMLA.
- 2. Who are we doing this for? For the country, AMLC, covered persons, and concerned government agencies.
- Who will be responsible for what? Do we need to involve others in the process? AMLC shall be responsible for the drafting and formulation of the revised IRR; stakeholders shall comment.

Measurable:

- How will we know change has occurred? Publication, posting on the website, information dissemination, and the Mutual Evaluation of the Philippines.
- 2. How can we obtain accurate measurements? *Mutual Evaluation Reports.*

Achievable:

- 1. Are there sufficient resources available? *There are sufficient resources available.*
- Is there enough manpower? Do they have the experience, knowledge, or capability in meeting expectations? There is enough manpower with experience, knowledge, and capability in meeting expectations.

3. Can it be done in the given time frame? *This can be done in the given time frame.*

Relevant

- 1. Should it be done? *Yes.*
- 2. Does the objective address the goals and mandates of your agency? *The objective addresses the goals and mandates of the agency.*

Time-Bound

1. When do we expect to achieve our policy objectives? *4th Quarter of 2024, if without PIA.*

F. TIMELINE OF A	ACTIVITIES (ACCOMPLISH	ED OR TARGET)	
1. Conduct of PIA	N/A	4. Conduct of RIA	N/A
2. Consultation of	N/A	5. Consultation of	N/A
PIS		RIS	
3. Submission of PIS	N/A	6. Submission of RIS	N/A
G. IMPLEMENTA	FION DETAILS (applicable	only if regulation is	s for repeal/amendment)
2018 IRR of the AM			
	27 November 2018	3. Date Issued	22 November 2018
(ONAR)			
	23 November 2018	4. Date Effective	28 November 2018
Official Gazette AND/OR			
⊠ Newspaper of			
General			
Circulation			
	Issuance A, B and C No. 1,		
1. Date Filed	3 February 2020	3. Date Issued	29 January 2020
(ONAR)			
2. Date Published	1 February 2020	4. Date Effective	31 January 2020
Official Gazette			
AND/OR Newspaper of			
General Circulation			
	Issuance A, B and C No. 1,	Series of 2021	
1. Date Filed		3. Date Issued	30 January 2021
(ONAR)	,		, , , , , , , , , , , , , , , , , , ,
2. Date Published	30 January 2021	4. Date Effective	31 January 2021
Official Gazette			
AND/OR			
⊠ Newspaper of			
General Circulation			
1. Proposed		2. ARTA Classifica	, ,
	☐ Minor	(if available)	☐ Minor
3. Justification			d other supporting information
for Exempted	on how the regulation satisfies any of the criteria listed in Annex A.		
Regulations			

individuals and businesses, that is, rejecting having any business relations with all Filipinos.

For the Philippines to exit the FATF grey list, all the ICRG Action Plans should be assessed to be largely addressed. To sustain the government's effort to meet all FATF technical compliance and effectiveness compliance requirements, several changes and updates must be made to the IRR of the AMLA to align it with the standards of the FATF.

Likewise, with the scheduled Mutual Evaluation in 2026, new regulations intended as compliance to the new set of Financial Action Task Force (FATF) Recommendations should be enacted within the year to meet technical compliance and allow sufficient time for implementation to meet Effective Compliance requirements by 2026. Since the Mutual Evaluation in 2026 will measure effectiveness compliance along with technical compliance, it is essential for the revised IRR of the AMLA and TFPSA to be released within 2024 in order to give the stakeholders sufficient time to implement the revisions and updates. If such revisions cannot be implemented immediately, there may also be an increased risk that the Philippines may be included in another grey list, assuming that the Philippines exit the current grey list within the target period.

Due to the above circumstances, the Office of the President issued Executive Order No. 33 dated 04 July 2023 and provided that the National Anti-Money Laundering and Counter-Terrorism Financing Strategy (NACS) 2023-2027, which will be implemented until the year 2027. The NACS was formulated to enable the Philippines to address the International Cooperation and Review Group (ICRG) Action Plans to exit the FATF grey list, and pursue an internationally compliant anti-money laundering, counter-terrorism financing, and counter-proliferation financing (AML/CTF/CPF) regime.

Further, the Office of the President issued Memorandum Circular 37 dated 16 October 2023 directing all concerned departments, agencies, bureaus, and instrumentalities of the national government to immediately and timely formulate and implement relevant strategies, plans and programs to implement the National Anti-Money Laundering, Counter-Terrorism Financing and Counter Proliferation Financing Strategy 2023-2027.

The government's goal is to address the deficiencies and exit the grey list this 2024 (<u>https://pco.gov.ph/news_releases/pbbm-orders-amlc-to-ensureimplementation-of-action-plan-removing-ph-in-global-money-launderinggrey-list-in-2024/</u>). In order to achieve this goal, the swift revision and updating of the IRR is needed. The conduct of additional steps, such as the PIA and RIA, would only delay the government's goal of exiting the grey list which, in turn, may increase the risk that the Philippines will enter the more unfavorable double grey list.

In view of the foregoing, the 2024 revision and updating of the IRR of the AMLA should be classified as an exempted regulation; thus, it is outside the scope of the PIA and RIA process.

Regulatory Notification Form

Regulation # AMLC-2024-001-2

A. PROPONENT A	GENCY I	DETAILS		
I. PROPONENT AGENCY ANTI-MONEY LAUNDERING COUNCIL (AMLC)				
		2a. Name	Matthew M. David	
	(()	2b. Designation	Executive Director	or
2. Accountable Officer			5306 3083	
		2d. Email	mdavid@amlc.go	ov.ph
		3a. Name	Anthony Lawrence M. Morales	
		3b. Designation	Acting Head of the Counselling, Adjudication,	
3. Contact Officer	,	and Mutual Legal Assistance Unit		
		3c. Phone Number	8708 7069	
		3d. Email	amorales@amlc.gov.ph	
4. Date		07 March 2024	0	
B. REGULATION I	DETAILS	-		
1. Full Title				ations of Republic Act No.
		-		rism Financing Prevention
		and Suppression Ac		
2. Short Title		2024 Implementing		
3. Regulatory Life	Cycle	Development of Regu		ntation
Stage		□ Monitoring, Evaluation		
4. Regulatory Inst	rument	 □ Memorandum Circular □ Joint Memorandum Circular □ Department Order □ Specify: Implementing Rules and Regulations 		
5. Classification o	f Action	□ Department Order □ New Regulation	Amendm	· · · ·
	ACTION	□ Ex-Post RIS/PIR/SCR □ Completed		
6. Regulation Am	ended/	1. 2012 IRR of the TFPSA		
Repealed (if app		2. Targeted Financial Sanctions (AMLC Regulatory Issuance No.		
	,	4, Series of 2020)		
		3. 2021 Sanctions Guidelines (Resolution No. 63, Series of 2021)		
		4. Guidance for Delisting and Unfreezing Procedures (AMLC		
		Regulatory Issuance	e No. 5, Series of	2021)
C. STAKEHOLDE	RS AND/C	DR SECTORS AFFE	CTFD	
	⊠Business-		□Non-Business	
1.1. For Business-Related Regulations			1.2. For Non-Business Regulations	
a. Sector ² Financial and Insuran			a. Stage of Life	
	Activities	5		
b. Stage of		enewing a Business	b. Life Event	N/A
Business Ø Operating a				
	□ Closing a E			
		al Regulations	c. Case Use	N/A
2. Jurisdiction	⊠Nationa	I □Regi	onai	City/Municipality-wide

² Philippine Standard Industrial Classification

D. CONSULTATIONS CONDUCTED

1. HAS THIS BEEN SUBJECTED TO STAKEHOLDER CONSULTATION AND/OR COMMENTS? XYES NO ONGOING

E. SUMMARY OF REGULATION

1. PROBLEM ADDRESSED BY REGULATION / SUMMARY OF CHANGES

(Describe the nature and extent of the problem that is being addressed. Provide data on scope or coverage of the problem. List summary of changes based on "Regulation Amended/ Repealed" above.)

The Philippines was included in the FATF's list of "Jurisdictions under Increased Monitoring," commonly known as the grey list, due to the deficiencies that were noted in the Mutual Evaluation Reports (MER) pertaining to various aspects of the Philippines AML/CFT framework.

The changes to be implemented include, but are not limited to, the following: the effective riskbased supervision of Non-Financial Businesses and professionals (NFBPs); mitigating risk associated with casino junkets; enhancing and streamlining access to beneficial ownership information; demonstrating an increase in the money laundering and terrorism financing investigations and prosecutions; and ensuring cross-border measures in all entry points across the country, including seaports and airports.

2. OBJECTIVE OF REGULATORY ACTION

(Identify clear and specific policy objective. State what is to be achieved. Ensure objective satisfies the SMART (specific, measurable, achievable, realistic, time-bound) criteria.)

Specific:

- 1. What do we need to do? What needs to happen? Consolidation of the existing terrorism financing related regulations to facilitate the compliance by covered persons and the public, particularly on the aspect of targeted financial action.
- 2. Who are we doing this for? For the country, AMLC, covered persons, and concerned government agencies.
- 3. Who will be responsible for what? Do we need to involve others in the process? *AMLC shall be responsible for the drafting and formulation of the IRR; stakeholders shall comment.*

Measurable:

- 1. How will we know change has occurred? Publication, posting on the website, information dissemination, and the Mutual Evaluation of the Philippines.
- 2. How can we obtain accurate measurements? *Mutual Evaluation Reports.*

Achievable:

1. Are there sufficient resources available? *There are sufficient resources available.*

meeting ex	pectations? nough manpower with exp		knowledge, or capability in and capability in meeting		
	3. Can it be done in the given time frame? This can be done in the given time frame.				
Delevent					
Relevant 1. Should it be Yes.	1. Should it be done?				
	bjective address the goals a ve addresses the goals and				
Time-Bound 1. When do we expect to achieve our policy objectives? <i>4th quarter of 2024, if without PIA.</i>					
F. TIMELINE OF A	ACTIVITIES (ACCOMPLISH	IED OR TARGET)			
4. Conduct of PIA			N/A		
5. Consultation of PIS		5. Consultation of RIS	N/A		
6. Submission of PIS		RIS	N/A		
G. IMPLEMENTA	FION DETAILS (applicable	only if regulation is	s for repeal/amendment)		
2012 IRR of the TF	PSA				
1. Date Filed (ONAR)	10 October 2012	3. Date Issued	6 August 2012		
2. Date Published □ Official Gazette AND/OR ⊠ Newspaper of General Circulation	11 August 2012	4. Date Effective	26 August 2012		
Targeted Financial	Sanctions (AMLC Regulate	bry Issuance No. 4, S	eries of 2020)		
	6 July 2020	3. Date Issued	28 May 2020		
· · · ·	1 July 2020	4. Date Effective	21 July 2020		
	uidelines (Resolution No. 63	Series of 2021)			
1. Date Filed (ONAR)	1 February 2021	3. Date Issued	3 March 2021		
2. Date Published □ Official Gazette AND/OR ⊠ Newspaper of General Circulation	31 January 2021	4. Date Effective	31 January 2021		
Guidance for Delis 2021)	ting and Unfreezing Proced	ures (AMLC Regulate	ory Issuance No. 5, Series of		

1. Date Filed	29 July 2021	3. Date Issued	28 July 2021	
(ONAR)				
2. Date Published	30 July 2021	4. Date Effective	30 July 2021	
Official Gazette AND/OR				
⊠ Newspaper of				
General Circulation				
	ON OF REGULATION	•		
1. Proposed		2. ARTA Classifica	tion 🗆 Major 🗆 Exempted	
Classification		(if available)	□ Minor	
3. Justification	Cite and explain the legal ba		d other supporting information	
for Exempted	on how the regulation satisf			
Regulations				
riogulationo	Section 9 of ARTA MC 202	Justification questions on why the regulation is considered exempt from Section 9 of ARTA MC 2022-06:		
	 Is the regulation among the exempted regulations per the list provided under Annex A of ARTA MC 2022-06 (i.e., laws passed by Congress, PAPs of the government, taxation or revenue-raising measures, budget-related issuances, and exceptional circumstances such as a national/local emergency and matters that deal with national security)? Based on the screening tool provided under Annex B of ARTA MC 2022-06, should the regulation not undergo RIA? 			
	If you answer 'yes' in any of the three questions, kindly provide justification and/or data to support your request for exemption.			
	The proposed 2024 IRR of the TFPSA is an exempted regulation. (Exceptional circumstances such as (1) national or local emergencies e.g., natural disasters, unexpected environmental, health, economic, and security crisis, and (2) matters that deal with national security and other analogous circumstances. These are outside the intent and purpose of the EODB Act and are not regulatory in nature but constitute governmental responses to emergencies.)			
	the Philippines Mutual Evalu technical compliance of P Financial Action Task Force Money Laundering and Co system. The MER identified	uation Report (MER), hilippines laws, rule e (FATF) Standards buntering the Financ strategic deficiencie ey list. The deficiencie	ey Laundering (APG) adopted which assessed the levels of es, and regulations with the and effectiveness of its Anti- ting of Terrorism (AML/CFT) s, which made the Philippines es that were noted in the MER L/CFT framework.	
	Group (ICRG), it was detern made across all key MER F Philippines to show tangible	mined that tangible a Recommended Actio and positive progres for relevant govern	national Cooperation Review and positive progress was not ns (MRAs). The failure of the as in its AML/CFT system was ament agencies to implement	

As a result, the Philippines was included in the FATF's list of "Jurisdictions under Increased Monitoring," commonly known as the grey list.

While the FATF has not called upon jurisdictions to impose financial countermeasures upon a listed country, it may do so when that country fails to meet the deadlines in accomplishing the various action items. These countermeasures would treat all Filipinos and their businesses as high risk to money laundering and terrorism financing and would lead to additional costs and delays in transactions. For overseas, Filipino workers, it would mean higher remittance costs, thus, less money for daily food and necessities of their families in the Philippines. For Philippine businesses, it would mean higher interest rates, thus higher production costs. Moreover, higher costs and additional layers of customer due diligence may lead to de-risking of Filipino individuals and businesses, that is, rejecting having any business relations with all Filipinos.

For the Philippines to exit the FATF grey list, all the ICRG Action Plans should be assessed to be largely addressed. To facilitate the compliance by covered persons and the public with the requirements of the FATF Recommendations, the existing regulations relating to terrorism financing must be consolidated and streamlined for further clarity.

Likewise, with the scheduled Mutual Evaluation in 2026, new regulations intended as compliance to the new set of FATF Recommendations should be enacted within the year to meet technical compliance and allow sufficient time for implementation to meet Effective Compliance requirements by 2026. Since the Mutual Evaluation in 2026 will measure effectiveness compliance along with technical compliance, it is essential for the IRR of the TFPSA to be released within 2024 in order to give the stakeholders sufficient time to implement the revisions and updates. If such revisions cannot be implemented immediately, there may also be an increased risk that the Philippines may be included in the double grey list.

Due to the above circumstances, the Office of the President issued Executive Order No. 33 dated 04 July 2023 and provided that the National Anti-Money Laundering and Counter-Terrorism Financing Strategy (NACS) 2023-2027, which will be implemented until the year 2027. The NACS was formulated to enable the Philippines to address the International Cooperation and Review Group (ICRG) Action Plans to exit the FATF grey list, and pursue an internationally compliant anti-money laundering, counter-terrorism financing, and counter-proliferation financing (AML/CTF/CPF) regime.

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The government's goal is to address the deficiencies and exit the grey list this 2024 (<u>https://pco.gov.ph/news_releases/pbbm-orders-amlc-to-ensure-</u>

<i>implementation-of-action-plan-removing-ph-in-global-money-laundering- grey-list-in-2024/</i>). In order to achieve this goal, the swift consolidation and updating of the IRR for TFPSA is needed. The conduct of additional steps, such as the PIA and RIA, would only delay the government's goal of exiting the grey list which, in turn, may or increase the risk that the Philippines will enter the more unfavorable double grey list.
In view of the foregoing, the consolidation and updating of the IRR of the TFPSA should be classified as an exempted regulation; thus, it is outside the scope of the PIA and RIA process.